JUR 5630 – 2010 Lecture 1 Introduction to course. Trends in surveillance and control. Catalysts for emergence of data protection law (1 February 2010)

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1. Disposition

- Overview of course and course literature.
- Trends in surveillance and control.
- Affected interests / values.

2. Course overview and literature

- See overview via: <<u>http://www.uio.no/studier/emner/jus/jus/JUR5630/v10/</u>>
- Core literature
 - 1. Bygrave, Data Protection Law: Approaching Its Rationale, Logic and Limits (2002)
 - 2. Compendium of regulatory instruments
 - 3. Main compendium of selected course literature
 - 4. Supplementary compendium of selected course literature
- Supplementary literature
 - Not mandatory; skim-read only; particularly useful for tutorials (latter are primarily for LL.M. students studying ICT Law)
- Useful websites
 - 1. EU: <<u>http://ec.europa.eu/justice_home/fsj/privacy/index_en.htm</u>>
 - 2. Council of Europe: <<u>http://www.coe.int/T/E/Legal_affairs/Legal_co-operation/Data_protection/</u>>
 - 3. Electronic Privacy Information Center (USA): <<u>http://www.epic.org/</u>>

3. Surveillance and control – basic trends

- Four scenarios:
 - 1. a prison plan
 - 2. a war on terror
 - 3. a war on fraud
 - 4. a battle for profit
- Principal trend = increasing *mass* surveillance and control (but relative decline in intensity of surveillance and control by *small-scale* groups?)
- Growing pervasiveness along two main axes:
 - 1. across national boundaries
 - 2. across organisational sectors
- Cf. Roger Clarke's "surveillance vignettes", at http://www.anu.edu.au/people/Roger.Clarke/DV/SurvVign.html
- Developments in surveillance techniques: Increasingly ...
 - automated
 - de-personalised
 - miniaturised
 - continuous
 - preemptory
 - directed at large groups of people
 - based on transactional and/or biometric data

- Causative factors:
 - Reflexivity (Giddens)
 - Rationalisation (Weber)
 - Growth in social scale
 - Increasing symbiosis between surveillance systems
 - Growth in "fine-grained" concern by organisations for their clients
 - Wartime exigencies
 - Economic significance of information
 - (IRM, data warehousing, data mining, profiling)
- Role of technology (primarily ICT):

- Double-sided effect of technological developments on privacy (the paradox of technology)

- Privacy-invasive technologies
- Privacy-enhancing technologies (PETs) see Burkert 1997
- Appeal of ICT:
 - enhance performance efficiency (and *appearance* of efficiency)
 - fascination for the "technically sweet"
- Role of dystopian visions: e.g., ...
 - Orwell's 1984
 - Huxley's Brave New World
 - Zamyatin's We
 - Bradbury's Fahrenheit 451
 - Kafka's The Trial
 - Issue: to what extent are these visions realistic and analytically useful?
 - Cf. Foucault's work on *panopticism*
 - Cf. Anna Funder's Stasiland (2003)

4. Affected interests / values

- Privacy
- Autonomy
- Integrity
- Dignity
- Democracy
- Pluralism

Definitional issues

Privacy as:

- right to be let alone (e.g., Warren & Brandeis)
- informational control / informational self-determination (e.g., Westin)
- limited accessibility (e.g., Gavison, Bygrave)
- solely concerned with intimate sphere (e.g., Wacks, Inness)
- Autonomy = self-determination

Integrity = harmonious functionality based on respect

Dignity = intrinsic worth

Democracy = active participation in public government of societal processes Pluralism =

- diversity of lifestyles and opinions;
- distribution of power so that not one single group/organisation can dominate others

5. Catalysts for emergence of data protection law

- 5.1 Technological-organisational trends, particularly as regards data processing
 - Growth in amount of data stored
 - Integration of these data
 - plans for centralised data registers
 - introduction of PIN systems
 - national census plans
 - Increased sharing of data across organisational boundaries
 - Growth in re-use and re-purposing of data
 - Increased risk of data misapplication
 - Information quality problems
 - US surveys
 - tendency to ignore quality issues
 - poor "cognitive" quality
 - Diminishing role of data subjects in decision making processes affecting them
 - increasing reliance on "digital persona"
 - increasing "anonymisation" of transactions
 - reduction in "cognitive sovereignty"
 - Causative factors: see list in section 4
 - 1. information appetite of organizations
 - 2. economic significance of information
 - 3. Appeal of IT
 - enhance performance efficiency (and *appearance* of efficiency)
 - fascination for the "technically sweet"

5.2 Public fears

- Two main kinds of fears:
 - 1. fears over threats to privacy and related values
 - 2. economic fears
- Three sets of first kind of fear:
 - 1. Power imbalance
 - 2. Loss of control over technology
 - 3. Dehumanisation
- First kind of fears nourished by:
 - trauma of fascist oppression
 - Watergate
 - dystopian visions
 - certain types of IT (mainframe computers)
 - increased risk consciousness (Beck)
 - Cf. Surveys of public attitudes to privacy
 - what do these tell us?
- Second main kind of fear:
 - focuses upon potential for restricting TBDF and thereby trade in goods and services - manifest in *international* instruments, particularly OECD Guidelines, EC Directive on data protection, APEC Privacy Framework
 - Cf. Data protection laws as instruments for economic protectionism?
 - Lack of solid evidence

5.3 Legal factors

• Positive legal factors

- international human rights, especially right to privacy
 - Art 12 UDHR, Art 17 ICCPR, Art 8 ECHR
- rights in national constitutions
 - See especially German Federal Constitutional Court Census Act decision of 1983; Hungarian Constitutional Court PIN decision of 1991
- administrative law; doctrines on rule of law
- right to privacy/personality in statute and case law
 - See, e.g., Norwegian Supreme Court decision of 1952 on film screening; US case law
- rules on defamation, discrimination, intellectual property, fair labour practices
- role of property doctrines?
- role of FOI law?
- Negative legal factors:
 - pre-existing rules found insufficient
 - pre-existing rules sometimes privacy-threatening
 - E.g., Swedish tradition of open government / FOI
 - Cf. cross-fertilisation process
 - development of data protection guarantees in international human rights law
 - EU recognition of data protection as fundamental right in itself.