

# Deforestation and REDD

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# Conservation: Tropical Forests

- Deforestation in the tropics has contributed to 30% of man-made CO<sub>2</sub> emissions, and it contributes to 10-20% of annual greenhouse gas emissions.
- Only in 2000-2012, tropical rainforest in South America was reduced by 4.2%, in Asia by 12.5%, and in Africa by 2.8%.
- Negative externalities \$2-4.5 trillion a year (the Economist, 2010)
- Deforestation could be halved at a cost of \$21–35 billion per year.

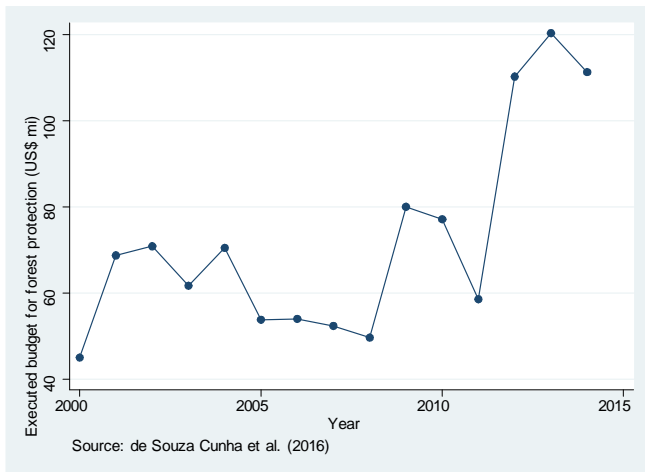
# Deforestation: Causes

- Causes of deforestation: Profit, illegal logging, weak property rights, costly monitoring (Alston and Andersson, 2011; Angelsen, 2010; Damette and Delacote, 2012)
- "Deforestation in Indonesia is largely driven by the expansion of **profitable and legally sanctioned** oil palm and timber plantations and logging operations" (Burgess et al, 2013)
- Each percentage point of palm-driven **poverty reduction** corresponds to a 1.5–3 percentage point loss of forest area in Indonesia (Edwards '18).
- In **Himalaya**: "the Forest Department was poorly staffed and thus **unable** to implement and enforce the national policies" (Shyamsundar and Ghate, 2014)

# Illegal Deforestation

Country\Year	Forest Cover 2000 (1000 ha)	Deforestation 2000-2010	Illegal logging in 2013
Brazil	545943	5%	> 50%
Cameroon	22116	10%	65%
Ghana	6094	19%	70%
Indonesia	99409	5%	60%
Laos	16433	6%	80%
Malaysia	21591	5%	35%
Papua New Guinea	30133	5%	70%
Rep. Congo	22556	1%	70%

# Enforcement Expenditures



# Deforestation: Solutions

- Before 2005: rapid deforestation in the Brazilian Amazon was a consequence of lax enforcement of laws prior to the mid-2000s.
- Then, with stronger legal fees, deforestation fell (Burgess, Costa, Olken '18)
- Deforestation observed from 2007 through 2011 was 75% smaller than it would have been in the absence of fines (Assuncao et al. '13)
- Payments for Ecosystem Services (PES) necessary to internalize externalities
- Uganda: Benefit is 2.4 times as large as the program costs (Jayachandran et al., '17)

# Conservation Contracts

- **Contracts Exists:** The United Nations, the World Bank, and the Norwegian government are offering financial incentives to countries successful in reducing deforestation.
- Contracts are signed with a set of individual countries: Brazil, Indonesia, Guyana, Ethiopia, Vietnam, Mexico, Tanzania, Congo.
- **Simple contracts:** Rate is uniform and constant: 5 USD/ton avoided CO<sub>2</sub>, for every unit of deforestation less than some (negotiated) benchmark
- **No districts** (within countries) are offered such contracts
- **Limited success** so far / Too early to judge



# Conservation Contracts: General Motivation

- Many environmental problems are linked to resource extraction
- Traditional environmental policy regulates (end-of-pipe) emission
- Regulating supply can be a better alternative
- Even for a climate coalition, the possibly most efficient policy is to target the fossil fuel deposits in nonparticipating countries.
- **But what is the best conservation contract?**

# Models of Conservation

- Let  $x_i$  be deforestation level in district  $i \in N \equiv \{1, \dots, n\}$ .
- Demand is  $p = \bar{p} - a \sum_i x_i$ .

- 1 In a **sales-driven** model, profit is:

$$u_i = px_i.$$

- 2 In an **illegal** logging model, enforcement is preventive at unit  $j$  if there is a large expected penalty:

$$\theta_j \geq p.$$

- With stock  $X_i$ , protection cost  $c$ , marginal opportunity value  $v_i$ :

$$u_i = -c \sum_{j \in i} \theta_j - \sum_{j \in i} (v_j \mid \theta_j < p) = -cp(X_i - x_i) - v_i x_i.$$

- 3 By **combining** the two models, we get:

$$u_i = bpx_i - cp(X_i - x_i) - v_i x_i.$$

# Alternative Interpretations

Forests	Coal
Weak property rights	Strong property rights
$c$ large	$b$ large

- While  $c$  may be high for forests,  $c$  is small for fossil fuels
- All extraction could be illegal, and  $b$  could be the *probability* that  $i$  captures the cutter('s revenue) in the region that is not highly protected.
- Parameter  $b$  could be the government's *weight* on the utility/profit of the extractor (whether legal or illegal)

# The Market Equilibrium

- District  $i$  cuts more if
  - large stock  $X_i$  or small value  $v_i$ ,
  - price likely to be high, i.e. if neighbors are likely to cut less,
  - small stock  $X_j$  or large value  $v_j$ ,  $j \neq i$ :

$$x_i = \frac{cX_i}{b+c} + \frac{(b+c)\bar{p} - acX - v_i(n+1) + nv}{a(b+c)(n+1)}.$$

- Total extraction increases if
  - large total stock  $X \equiv \sum_i X_i$  or small  $v \equiv \sum_i v_i/n$

$$x = \frac{n}{n+1} \left( \frac{\bar{p}}{a} - \frac{v}{b+c} \right) + \frac{cX}{(b+c)(n+1)},$$

$$p = \frac{\bar{p}}{n+1} - \frac{acX - anv}{(b+c)(n+1)},$$

## Proposition

- If  $j$  conserves,  $i$  benefits IFF property rights are **strong** (large  $b/c$ ):

$$\frac{\partial u_i}{\partial (-x_j)} = \frac{e_i}{n+1} \equiv \frac{(b+c)\bar{p} - acX - v_i(n+1) + nv}{n+1}$$

- Large districts conserve relatively more IFF  $e > 0$ :

$$\frac{x_i}{X_i} - \frac{x_j}{X_j} = \left( \frac{e_i}{X_i} - \frac{e_j}{X_j} \right) \frac{1}{a(b+c)}$$

- Centralization leads to more conservation IFF  $e_i > 0$ .

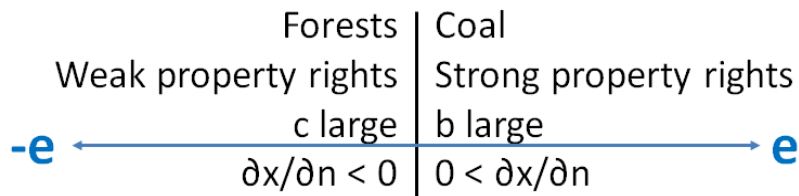
## Corollary

- **Decentralization** increases extraction IFF districts are **strong** :

$$\text{sign} \frac{\partial x}{\partial n} = \text{sign } e, \text{ where } e \equiv \sum_i e_i / n$$

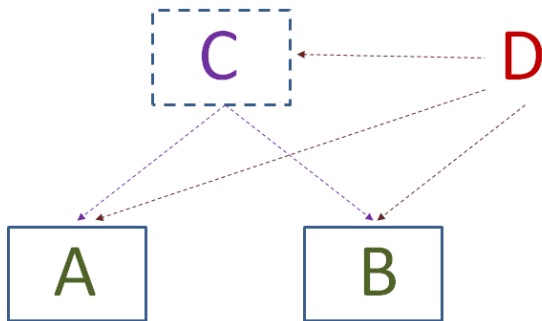
- **Decentralizing** power contributed to deforestation in Indonesia (Burgess et al, 2013)
- **The opposite** happened in Himalaya (Somanathan et al, 2008; Baland et al, 2010)

# (De)Centralization: Takeaways



# REDD+





# Contracts under Centralization

- Consider a "donor" D who has payoff  $u_D = -dx$  (minus transfers).
- Suppose D selects  $t_C$  and  $\bar{x}_C$ , and offers  $t_C \cdot \max\{0, \bar{x}_C - x\}$  to C, in order to maximize

$$u_D = -dx - t_C \cdot \max\{0, \bar{x}_C - x\}.$$

- Since C's problem is nonconcave, we must ensure that  $u_C(t_C) \geq u_C(0)$ . This requires

$$u_C^0(x) + t_C \cdot (\bar{x}_C - x) \geq u_C^0(\hat{x}) \quad \forall \hat{x} > \bar{x}_C. \quad (\text{IC})$$

- Given this constraint, the solution to D's problem is

$$t_C = d, \bar{x}_C = \frac{e + 2qX}{2a(b+c)} - \frac{d}{4a(b+c)}.$$

- This (Pigou) subsidy implements the **first best**.

# Contracts under Decentralization

- Suppose D offers  $t_i \cdot \max\{0, \bar{x}_i - x\}$  to  $m \in \{1, \dots, n\}$  independent districts.
- D's problem is to select the  $\bar{x}_i$ 's and  $\mathbf{t} = (t_1, \dots, t_m)$  to maximize:

$$u_D = -dx(\mathbf{t}) - \sum_{i \in \{1, \dots, m\}} t_i \cdot \max\{0, \bar{x}_i - x_i(\mathbf{t})\}$$

- ...subject to the constraint that  $x_i(\mathbf{t})$  is a best reply for every  $i$ :

$$u_i^0(\mathbf{x}(\mathbf{t})) + t_i \cdot (\bar{x}_i - x_i) \geq u_i^0(\hat{x}_i, \mathbf{x}_{-i}(\mathbf{t})) \quad \forall \hat{x}_i > \bar{x}_i. \quad (\text{IC}_i)$$

- **Leakage:** Conservation in one district makes  $n - 1$  other districts want to extract more.

# Contracts: Equilibrium

## Proposition

- The *equilibrium* contract is:

$$t = \frac{2}{n+1}d \text{ and } \bar{x}_i = x_i(\mathbf{0}) - \frac{3(n+1) - 4m}{4a(b+c)(n+1)}t$$

- *Decentralization*  $\Rightarrow$  more extraction IFF property rights strong:

$$\frac{e}{d} > -2 \left( \frac{m-l+1}{n-l+2} + \frac{m}{n+1} - 1 \right)$$

- *D* prefers centralization IFF property rights are strong:

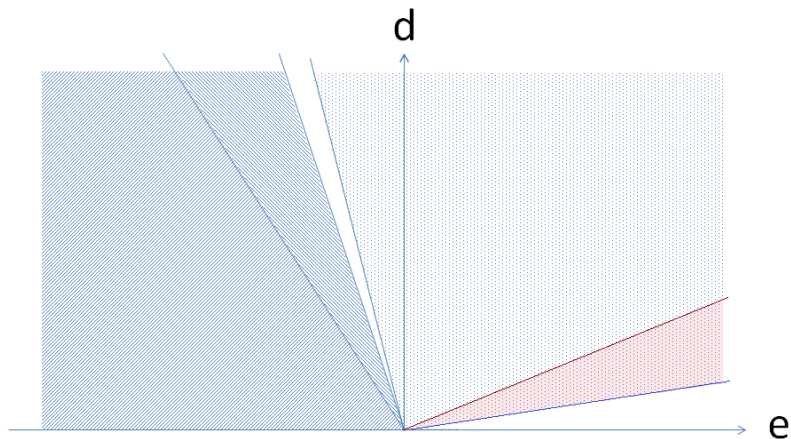
$$\frac{e}{d} > - \left( \frac{m-l+1}{n-l+2} + \frac{m}{n+1} - 1 \right).$$

- If  $m = n = 2$ , conditions are  $e/d > -1/3$  and  $e/d > -1/6$ .

## Contract with Local or Central Authorities?

- Suppose D can choose between contracting with districts or activating and contracting with the central government
- Contracting with a (unique) central authority gives the "first best", but this is not necessarily best for D.
- Suppose there is only two districts (A and B) and potentially a central authority (C)
- Contracting with the districts reduces  $x$  if and only if  $e/d < -1/3$ .
- Contracting with the districts is better for D if and only if  $e/d < -1/6$ .
- A+B prefer decentralized contracts if  $e/d \in (-0.16, 5.50)$ .

# Example with $n=m=2$



# CONCLUSIONS

# Contracts: Takeaways

	Forests	Coal	
	Weak property rights	Strong property rights	
	$c$ large	$b$ large	
$-e$ ←	$\partial x / \partial n < 0$	$0 < \partial x / \partial n$	→ $e$
	$x < x^{FB}$	$x^{FB} < x$	
	D prefers decentr.	D prefers centr.	
	C prefers centr.	C prefers decentr.	